

**MONTANA STATE HISTORIC PRESERVATION OFFICE  
MONTANA HISTORICAL SOCIETY**

**Federal FY2012  
Annual Report of Activities  
(October 1, 2011 – September 30, 2012)**

**in accordance with  
PRESERVE MONTANA: The Montana Historic Preservation Plan 2008-2012**



**November 2012**

**Montana State Historic Preservation Office  
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On the cover:

The Original Governor's Mansion in Helena, administered by the Montana Historical Society in conjunction with the OGM Restoration Society. The stewardship of state-owned heritage properties was the subject of biennial reports prepared in FY2012 by state agencies and reported to the Legislature by the State Preservation Review Board and State Historic Preservation Office.

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*Photos on file at Montana Historical Society and Montana State Historic Preservation Office, Helena.  
Photos on pp. 9 and 11 courtesy of Tim Urbaniak, MSU Billing.*

**PRESERVE MONTANA:**  
**The Montana Historic Preservation Plan, 2008-2012**  
**Goals and Objectives**

***Goal I. EDUCATE: Building a foundation for historic preservation through knowledge and awareness.***

*Objectives:*

1. Gather, develop, and disseminate historic preservation guidance and standards.
2. Instill awareness and appreciation for Montana's heritage and heritage properties.
3. Promote learning opportunities with the public and interest groups.
4. Pursue new ways and means to share information about Montana's historic, pre-contact and traditional cultural properties.

***Goal II. CELEBRATE: Promoting preservation with recognition, praise, and acknowledgement.***

*Objectives:*

1. Use multi-media to convey historic preservation successes and opportunities.
2. Promote forums to acknowledge and reward outstanding achievements and efforts in historic preservation.
3. Facilitate recognition of historic properties through signage, published materials, events, and programs.

***Goal III. LOCATE and EVALUATE: Identifying and documenting Montana's significant heritage places worthy of preservation.***

*Objectives:*

1. Survey or support the survey of un-inventoried properties throughout the state.
2. Guide the development and use of historical contexts for evaluating the significance and integrity of Montana's pre-contact, historic and cultural sites.
3. Encourage and assist owners to document and list properties in the National Register of Historic Places.
4. Enhance the management of and access to cultural resource information.

***Goal IV. ADVOCATE: Seeking support of preservation through funding, incentives, and protection.***

*Objectives:*

1. Encourage the integration of historic preservation in planning and policy-making.
2. Promote the cultural, social, and economic benefits of historic preservation.
3. Provide leadership and vision in historic preservation.
4. Implement existing preservation legislation and encourage new laws and incentives to protect heritage properties.
5. Seek additional financial resources to supplement funding for historic preservation.

***Goal V. COLLABORATE: Working together to preserve Montana's historic, pre-contact, and traditional cultural properties.***

*Objectives:*

1. Reach out to federal, state, tribal, and local public and private stakeholders.
2. Sponsor or participate in forums to share ideas, experience, and information.
3. Solidify existing partnerships and form new consensus for the benefit of historic preservation.
4. Meet regularly with tribal cultural representatives to facilitate consideration of tribal perspectives in historic preservation.

## **Three FY2012 Montana Historic Preservation Highlights**

### **Montana Preservation Road Show**

On May 31 – June 2, 2012, Dillon hosted *The Path Less Traveled Montana Preservation Road Show*. This combination historic preservation conference, workshop, and fieldtrip, was underwritten by the U.S. Forest Service Heritage Program and organized through the Montana Preservation Alliance, with sponsorship from over a dozen participating agencies and organizations. The unique “traveling conference” format over three days provided participants with hands-on, onsite experiences at real preservation projects and highlighted challenges and opportunities across the Beaverhead Valley. Over 100 people convened in Dillon at the University of Montana-Western campus to climb aboard buses to visit sites, listen to national speakers, take workshops, and meet with colleagues new and old in formal and informal settings. A revival with a twist on previous statewide preservation conferences and workshops held from 2003-2008, the biennial preservation road show is next scheduled to land in Central Montana (Lewistown) in 2014, providing continuing opportunities for preservation planning and collaboration.

### **State-owned Heritage Property Stewardship**

In the past seven years, the State of Montana has undertaken several studies of the state’s role and responsibilities in historic preservation, focusing on state programs. Following the success of the Governor’s Advisory Council on Historic and Cultural Properties study reported upon in 2007, the 61<sup>st</sup> Montana Legislature passed a resolution (HJR32) in 2009 to conduct its own interim study of the current state of historic preservation in Montana and to evaluate the economic impact of historic preservation projects and strategies for historic preservation at the state level. This interim study led to passage in 2011 of amendments to the Montana State Antiquities Act that require state agencies to biennially report on their stewardship of state-owned heritage properties. The state preservation review board and the State Historic Preservation Office were further charged with summarizing and reporting this information back to the Legislature and the Governor. In *Montana’s Shared Heritage: First Biennial Report on the Status, Condition, and Stewardship of Montana’s State-owned Heritage Properties* (2012; <http://mhs.mt.gov/shpo/State-owned%20Heritage%20Properties.asp>), the Review Board and SHPO summarize a number of common issues and made six recommendations to improve the stewardship of state-owned heritage properties.

### **Montana Modernist Architecture Listed in the National Register**

Continuing the efforts begun in 2010 to bring attention to Montana’s more recent past, five Modernist architecture properties were listed in the National Register in FY2012 with financial assistance from the State Historic Preservation Office. Included are the state-owned Walt Sullivan Building (Department of Labor) on the Capitol campus in Helena, the Western Life Insurance Helena Branch Office building, an expansion of the University of Montana Missoula campus historic district to include post-WWII buildings, the University Heights Historic District near Darby, and the Lockridge Medical Center in Whitefish. The last two properties are associated with Modernist architect Frank Lloyd Wright and reflect some of his earliest (1909) and latest (1961) work.

## ADMINISTRATIVE PROGRAM FY2012

***. Perform regular, allowable administrative activities that contribute to the preservation of Montana's cultural resource properties, including: budget formulation; personnel management and staff development; administrative organization; grant and sub-grant management; and responsible fiscal policies and procedures (2008-2012***

***Goals/Objectives: IV.3, IV.5, V.1, IV.3)***

- ✓ Complied with state and National Park Service (NPS) policies and procedures in ongoing allocation and expenditure of FY2012 annual federal grant allocation (Historic Preservation Fund) to Montana SHPO totaling \$785,522. Documenting required 40% non-federal match (\$523,681).
- ✓ Completed all work on time and within budget for \$169,348 national *Preserve America* planning grant awarded Montana SHPO from the National Park Service for the period August 1, 2010 – August 30, 2012: *Montana Community Revitalization Project: Heritage Planning for the New Decade* (PAIV 2010-2012) (see below, Planning Program).
- ✓ Managed FY2012 expenditures of \$60,547.67 of ongoing Bureau of Land Management (BLM) cooperative agreement grant support for data-sharing and the development of a statewide geographic information system and digitized document library for recorded cultural resource sites and documented surveys (State Antiquities Database upgrade).
- ✓ Maintained professional staffing requirements (9.75 FTE) including individuals meeting or exceeding the Secretary of the Interior's Standards for Professional Qualifications in historic preservation, history, architectural history, and archaeology. SHPO staff, as of the end of FY2012 are (l to r):



- Damon Murdo, Cultural Records Manager (M.A. Anthropology)
- Stan Wilmoth, State Archaeologist/Deputy SHPO (Ph.D. Anthropology)
- Shannon Vihlene, Cultural Records Assistant (M.A. Anthropology)
- Tammy Henderson, Administrative Assistant
- Pete Brown, Historic Architecture Specialist/Deputy SHPO (M.S. Historic Preservation)
- Kathryn Ore, Review & Compliance Officer (B.A. Anthropology/Art History)
- Kristen Moyle, Preservation Grants Administrator (M.A. Sociology)

- John Boughton, National Register Coordinator/Deputy SHPO (M.A. Anthropology)
  - Mark Baumler, Program Manager/State Historic Preservation Officer (Ph.D. Anthropology)
  - Kate Hampton, Community Preservation Coordinator/Deputy SHPO (M.A. History)
- ✓ Josef Warhank, Review & Compliance Officer/Deputy SHPO (1994-2012), retired from state employment on April 20, 2012, after 18 years with the State Historic Preservation Office.
  - ✓ Kathryn (Sears) Ore was hired as the new Review & Compliance Officer, beginning May 21, 2012. Kathryn holds a B.A. in Anthropology and Art History from the University of Montana, Missoula. She will complete her Master's Degree in Historic Preservation from the University of Oregon, Eugene, in the Fall of 2012.
  - ✓ Damon Murdo, Cultural Records Manager 2002-2012, was recognized for his 10 years of state service.
  - ✓ In addition to the above permanent staff, temporary fulltime clerical employees were hired in FY2012 from the A2Z Staffing Solutions employment agency to undertake scanning of inventory and report documents in the Cultural Resource Annotated Bibliography System (CRABS) for electronic access through the State Antiquities Database. These positions were filled by Ravyn Scott (October 2011-September 2012) and Michael Trenk (June-August 2012). (see below, Survey and Inventory).
  - ✓ Welcomed new Director of Montana Historical Society, Bruce Whittenberg, and oriented him to SHPO program activities, roles and responsibilities.
  - ✓ Staff development: attendance and participation in professional conferences, workshops and other forums to maintain and enhance staff knowledge, skills, and abilities:
    - Rocky Mountain Anthropological Conference, University of Montana, Missoula, October 7-8, 2011 (Mark Baumler, Damon Murdo, Shannon Vihlene)
    - Statewide Accounting, Budgeting, and Human Resources System (SABHRS) training, October 11-12, 2011 (Kristen Moyle)
    - *Introduction to Grant Writing* workshop, Mountain Plains Museums Association Conference, Helena, October 17, 2011 (Kate Hampton)
    - *Reflect* workshops, Humanities Montana, Helena, November 8-10, 2011 (Mark Baumler, Damon Murdo, Kate Hampton, John Boughton, Tammy Henderson, Pete Brown, Kristen Moyle)
    - *Visual Thinking Strategies* workshop, Holter Museum of Art - Montana Historical Society, Helena, January 10-11, 2012 (Mark Baumler, Tammy Henderson, Pete Brown, Kristen Moyle)



- *Investment in Excellence* training workshop, Pacific Institute, Helena, February 28-29 and March 28-29, 2012 (Mark Baumler)
  - Montana Archaeological Society Conference, Helena, April 13-14, 2012 (Mark Baumler, Stan Wilmoth, Damon Murdo, John Boughton, Shannon Vihlene)
  - *Tax Increment Financing* workshop, Montana Economic Development Association, Butte, May 18, 2012 (Kristen Moyle)
  - The Path Less Traveled: Montana Preservation Road Show, Dillon, May 30 – June 2, 2012 (Kate Hampton, Pete Brown, John Boughton, Kathryn Ore, Kristen Moyle, Mark Baumler)
  - *Microsoft Excel* training, Helena, June 25-26, 2012 (Tammy Henderson, Kristen Moyle)
  - *Federal Rehabilitation Tax Credit* training for state reviewers, National Park Service, Baltimore (MD), July 10-13, 2012 (Pete Brown)
  - *Certified Local Government* training for state coordinators, National Park Service, and National Alliance of Preservation Commissions Conference, Norfolk (VA), July 18-22, 2012 (Kristen Moyle)
  - Northern Pacific Railway Association Conference, Butte, July 18, 2012 (Kathryn Ore)
  - Montana History Conference, Helena, September 20-22, 2012 (Mark Baumler, Pete Brown, John Boughton, Kathryn Ore, Kate Hampton)
- ✓ Met monthly with Montana Historical Society Centralized Services Division to monitor State Historic Preservation Office budget and expenditures.
  - ✓ Met and exceeded Montana Legislature state agency program performance measures established for state FY2012.



## PLANNING PROGRAM FY2012

*. Perform regular, allowable planning activities that contribute to the preservation of Montana's cultural resource properties, including participation in the creation, review, and revision of agency and local plans; the development of historic contexts; the development and implementation of state and local preservation ordinances, regulations, and laws; and the application of advanced technologies in historic and prehistoric property preservation planning (2008-2012 Goals/Objectives: I.1, I.4, III.2, III.4, IV.1, IV.2, IV.4, V.2, V.4)*

- ✓ Worked to revise and update the existing Montana Historic Preservation Plan (state plan) for next five years: 2013-2017. Solicited input on issues, opportunities, goals, and objectives through preservation questionnaire and meetings with public and preservation stakeholders. The revised state plan will be submitted to National Park Service for approval in November 2012.
- ✓ Promoted awareness and use of the current state plan, *PRESERVE MONTANA: The Montana Historic Preservation Plan, 2008-2012* in public and professional forums, to local preservation programs, and in preservation education materials (<http://mhs.mt.gov/shpo/surveyplanning/HistPresPlan.asp> ).
- ✓ Routinely monitored FY2012 SHPO activities and projects for conformance with the goals and objectives of the 2008-2012 Montana State Preservation Plan, *PRESERVE MONTANA*.
- ✓ Administered successful completion of national *Preserve America* grant award for \$169,348 for the *Montana Community Revitalization Project: Heritage Planning for the New Decade*. This fourth statewide Montana Preserve America grant (and first in the area of preservation planning) supported SHPO sub-granted projects and programs from 2011-2012 to assist Montana Preserve America communities with the development of plans that promote sustainable economic growth and heritage tourism through the preservation of local historic properties. Matching preservation planning sub-grants totaling \$97,500, were awarded to six Montana Preserve America communities as follows:
  - Jefferson County: Feasibility plan for renovation of the Borden's Hotel, Whitehall (\$8,000)
  - Missoula County: Milltown interpretive plan development, *Nature and Culture at the Confluence* (\$18,000)
  - Lewistown: Reed and Bowles Trading Post preservation plan (\$9,500)
  - Great Falls: Planning and piloting of a technical assistance program for downtown historic building rehabilitation and assessment projects (\$21,500)
  - Butte/Silver Bow County: updating the 1993 Butte-Anaconda Heritage Corridor Regional Historic Preservation Plan (\$20,000)
  - Anaconda/Deer Lodge County: Preliminary architectural report and master plan for the preservation of the Anaconda-Deer Lodge County Courthouse (\$20,000)

In addition, \$40,000 was awarded to the Montana Department of Commerce Main Street program to promote capacity building and planning in three Montana Main Street Communities (Sheridan, Stevensville, and Terry) and \$13,000 was provided to the Museums Association of Montana (MAM) to produce *Economic Effects of Montana's Museums and Historic Sites* (2012; <http://montanamuseums.org/Survey.html>), an update to their 1999 economic impact study of Montana's museums and public historic sites.

- ✓ Attended the fourth Tribal Historic Preservation Officer (THPO) summit meeting in Billings, March 8-9, 2012 to continue the statewide discussion of issues of tribal cultural and heritage property preservation in Montana.
- ✓ Met four times in Butte with a working group of city officials and interested parties in the drafting of revisions to their local preservation ordinance.
- ✓ Attended statewide preservation coordination meeting in Helena January 11, 2012, with National Trust for Historic Preservation, Montana Preservation Alliance, Montana Main Street, Montana History Foundation, Montana Heritage Commission, and Virginia City Preservation Alliance.
- ✓ Participated in 2012 strategic planning for the Montana Historical Society, of which SHPO is one of six programs.
- ✓ Reviewed and commented on federal, state, and local agency and organization planning and management documents, as requested, with respect to goals and objectives in the preservation of Montana heritage properties.



## **SURVEY AND INVENTORY PROGRAM FY2012**

***. Perform regular, allowable survey and inventory activities that contribute to the preservation of Montana's cultural resource properties, including: the conduct or support of surveys to locate, identify, record, and evaluate historic and pre-contact sites; the development, maintenance and use of cultural resource inventory information; and the application of new technologies in support of the above (2008-2012 Goals/Objectives: I.4, III.1, III.4)***

- ✓ Acquired and added 808 new cultural resource reports to the SHPO statewide Cultural Resource Annotated Bibliography System (CRABS) database and inventory library in FY2012, representing 125,474 acres of new survey [FY2011: 666 reports/117,725 acres]. There are presently 32,499 documents in CRABS and on file at SHPO.
- ✓ Added 1505 newly recorded properties in FY2012 to the Montana Cultural Resource Information System (CRIS) database and statewide property inventory files maintained in the Site Records Office at SHPO [FY2011: 839]. These include 672 new historic properties, 699 pre-contact sites, 41 combination historic/pre-contact sites, as well as 93 paleontological localities. Updated information was collected and registered for an additional 203 previously recorded properties. There are 54,556 total cultural resource properties recorded in Montana in the state antiquities database and inventory.
- ✓ Continued upgrade of State Antiquities Database to a statewide Geo-database/Geographic Information System (GIS) for cultural resource sites and surveys. Have completed the digitization process for 24,442 properties and 10,145 survey locations within the state, supported by an ongoing Bureau of Land Management-SHPO Cultural Resource Data Sharing Partnership (CRDSP). Continued digitization of all newly recorded sites and documented surveys in FY2012.
- ✓ Continued scanning of the more than 32,000 cultural resource survey documents and reports in the Montana Cultural Resource Annotated Bibliography System (CRABS) library. Once scanned, these documents are accessible, on a mediated basis, through the State Antiquities Database system as .pdf images, with optical character recognition (OCR) capabilities. To date, 23,158 of the 32,499 documents in CRABS (71%) have been scanned for SHPO by temporary employees hired through the A2Z Staffing Solutions employment service.
- ✓ Developed memorandum of understanding with Montana State University Bozeman to cost-share the survey and National Register nomination of the Bozeman campus historic district in FY2013 to facilitate planning and consultation between the University and SHPO on campus development projects.

## NATIONAL REGISTER OF HISTORIC PLACES PROGRAM FY2012

*. Perform regular, allowable National Register program activities that contribute to the preservation of Montana's cultural resource properties, including: support for the Montana State Historic Preservation Review Board; documentation and evaluation of properties for potential National Register listing; preparation and submission of nominations for eligible properties to be listed in the National Register of Historic Places; participation in the designation of National Historic Landmarks; public education and promotion of the National Register program; and the support of the official Montana National Register property sign program (2008-2012 Goals/Objectives: I.2, II.3, III.3)*

- ✓ John Boughton, SHPO National Register Coordinator, organized three meetings of the nine-member, Governor-appointed Montana State Historic Preservation Review Board in FY2012: Helena (January 20-21, 2012); Kalispell (May 18-19, 2012); and Helena again (September 19-20, 2012). Twenty-two (22) draft National Register nominations were reviewed and passed at these meetings; no nominations were not approved.
- ✓ Zane Fulbright, Bureau of Land Management Lewistown Field Office archaeologist was appointed to the State Historic Preservation Review Board by Governor Brian Schweitzer on August 12, 2012. Zane replaces Jeff Shelden, who resigned to take a position with the U.S. Dept. of State Foreign Service.
- ✓ Eighteen (18) new Montana properties were officially listed in the National Register of Historic Places in FY2012, including one new National Historic Landmark (Deer Medicine Rocks). FY2012 Montana National Register listed properties are (by county):



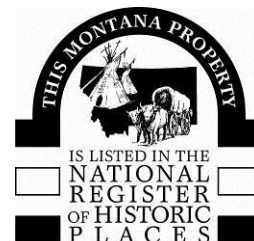
*Warden, O.S. Bridge, Cascade County	03/26/2012
*Shonkin Creek Bridge, Geraldine, Choteau County	03/26/2012
*Locate Creek Bridge, Miles City, Custer County	03/26/2012
*Robinson, Fred Bridge, Missouri River, Fergus County	03/26/2012
Lockridge Medical Center, Whitefish, Flathead County	08/14/2012
Modern Hotel, Whitehall, Jefferson County	12/22/2012
Walt Sullivan Building, Helena, Lewis and Clark County	05/18/2012
Western Life Insurance Co Helena Branch Office, L & C County	09/10/2012
The Coram Hotel, Libby, Lincoln County	09/04/2012
Fort Missoula HD Boundary Increase, Missoula, Missoula County	02/28/2012
University of Montana HD Boundary Increase, Missoula County	12/01/2011
*Orange Street Underpass, Missoula, Missoula County	03/26/2012
University Heights Historic District, Darby vicinity, Ravalli Co	08/14/2012
Deer Medicine Rocks National Historic Landmark, Rosebud Co	03/02/2012
*Marias River Bridge, Shelby, Toole County	03/26/2012



Glasgow Army Airfield Norden Bombsight Vault, Valley County	11/18/2011
*Huntley Bridge, Huntley, Yellowstone County	03/26/2012
*Mossman Overpass, Laurel, Yellowstone County	03/26/2012

\* *Montana's Steel Stringer and Steel Girder Bridges Multiple Property Submission*

- ✓ The eight National Register listed bridges in FY2012 were advanced by the Montana Department of Transportation under the *Montana's Steel Stringer and Steel Girder Bridges Multiple Property Document*, prepared as part of a MDT-FHWA-SHPO Historic Roads and Bridges Programmatic Agreement for consideration of the impact of MDT/FHWA undertakings under Section 106 of the National Historic Preservation Act.
- ✓ Five of the FY2012 National Register listings received contract funding from the State Historic Preservation Office as part of its Montana Modernism initiative: Lockridge Medical Center, Walt Sullivan Building (right), Western Life Insurance Company Helena Branch Office, University of Montana Historic District boundary increase, and the University Heights Historic District. SHPO also provided funding for the nomination of the Modern Hotel in Whitehall.
- ✓ Received a Certificate of Appreciation from the Northern Cheyenne tribe for contributions to the designation of Deer Medicine Rocks as Montana's 26<sup>th</sup> and newest National Historic Landmark in a ceremony held at the site north of Lame Deer, June 11, 2012.
- ✓ Regularly met or communicated with public and private owners of historic properties interested in listing properties in the National Register of Historic Places. Provided workbooks, guidance and technical assistance to owners to assist in research and documentation efforts.
- ✓ Routinely provided information to public inquiries regarding Montana properties already listed in the National Register of Historic Places. Maintained the Montana SHPO online list of National Register of Historic Places properties in Montana:  
<http://mhs.mt.gov/shpo/nationalreg.asp>
- ✓ Documented and concurred in 126 evaluations of National Register eligibility and 197 evaluations of ineligibility of historic and archaeological properties (aka "consensus determinations") within the context of state and federal historic preservation legislation (i.e., Section 106 National Historic Preservation Act and Montana State Antiquities Act).





- ✓ Gave file support to the Montana Historical Society's Outreach & Interpretation Division, National Register Property Sign Program for the production of 49 new heritage property interpretive plaques. The sign program is supported by an annual allocation from the Montana state accommodations tax. Many of the state's National Register

sign texts can be found online at the Montana Historical Society [Montana History Wiki](http://montanahistorywiki.pbworks.com/National-Register-of-Historic-Places-Sign-Texts) : (<http://montanahistorywiki.pbworks.com/National-Register-of-Historic-Places-Sign-Texts>)

- ✓ Regularly assisted media, local communities and owners in the preparation and distribution of press releases and stories of new and previously listed National Register properties across the state.

## DEVELOPMENT/ACQUISITIONS/COVENANTS PROGRAM FY2012

*. Perform regular, allowable activities relating to historic property development, acquisition and/or covenants that contribute to the preservation of Montana's cultural resource properties, including: the review or preparation of "pre-development" plans; assistance in the material conservation of National Register listed properties; support for the acquisition and preservation of historic sites; preparation and provision of technical assistance in historic architectural preservation; and the development and monitoring as provided for in historic property preservation agreements. (2008-2012 Goals/Objectives: I.1, IV.5)*

- ✓ Provided technical reviews and comments to the Montana Department of Commerce on five historic site preservation project proposals submitted as applications for support in 2012 under the Montana Tourism Infrastructure Investment Program (aka TIIP grants).
- ✓ Reviewed and edited handbook, *Guidelines for Rehabilitating Historic Windows in Buildings*, prepared by A&E Architects (2012) under a grant to the Montana Department of Environmental Quality from the American Recovery and Reinvestment Act of 2009 (EECBG: Energy Efficiency Conservation Block Grant program).
- ✓ Routinely responded to public inquiries regarding proposed historic building repairs and renovations for properties eligible for or listed in the National Register of Historic Places.
- ✓ Provided technical assistance and made field visits and contributions to non-compliance/non-tax credit building rehabilitation projects active in planning or implementation in FY2012, including the Fort Shaw school buildings, the Montana Hotel reconstruction in Anaconda and the Kohr's House and 725 5<sup>th</sup> Avenue in Helena.
- ✓ Participated in ongoing National Park Service Save-America's-Treasures (SAT) grant recipient projects active in FY2012 in Montana: Anaconda-Deer Lodge County Courthouse, Anaconda street light project, Butte headframes, Havre Post Office, Bozeman Main Street, and Deer Lodge Rialto Theater.
- ✓ Reviewed historic structure report prepared for the Original Governor's Mansion in Helena and the Anaconda-Deer Lodge County Courthouse Master Plan (SHPO funded Montana Preserve America project).
- ✓ Attended regular committee meetings to consider plans for the maintenance and rehabilitation of the National Register listed Helena/Lewis and Clark County city-county building, a former Federal Building protected under a deed covenant.





- ✓ Currently hold term preservation covenants and/or agreements for 28 historic properties as a result of previous historic preservation assistance grants (e.g. NPS Save-America's Treasures grants; SHPO HPF Rural Property Brick and Mortar Grant program; etc.). Visited eight covenant properties onsite in FY2012.



## PRESERVATION TAX INCENTIVES PROGRAM FY2012

*. Perform regular, allowable activities related to the federal and other tax credit rehabilitation programs that contribute to the preservation of Montana's cultural resource properties, including: providing technical assistance and information to organizations and individuals related to the use of federal, state, and local tax incentives; and the review, inspection, and certification of federal tax act projects pursuant to 36 CFR 67 (2008-2012 Goals/Objectives: I.1, Iv.4, V.2)*



- ✓ Reviewed \$677,472 in federal and \$169,368 in state tax credits representing \$3,387,360 in investment in two commercial historic property rehabilitations certified as complete (Part 3) by the National Park Service in FY2012: Ouellette Place, Lewistown (bottom) and Babcock Theater, Billings (left: before and after).

- ✓ Actively participated in and made on-site visits to historic Tax Act credit projects active in FY2012 (Part 2 approved), including the Missoula Mercantile (Macy's Building), the Arcraft Print building and the Palace Apartments in Missoula; the Garfield School and Tracy Building in Billings; the Baum-Trinastich building in Great Falls (right); the Conroy Bungalow in Butte; and the YWCA building in Helena. Total estimated rehabilitation investment in these projects exceeds \$13.3 million.



- ✓ Regularly responded to and met with owners of commercial properties considering the federal tax credit rehabilitation program, including 123 West Broadway in Butte.
- ✓ Made public presentations on the Tax Credit program and the Secretary of the Interior's Standards to groups at The University of Montana, Missoula (January), the Dust-to-Dazzle open house in Butte (June) and the Montana Preservation Road Show in Dillon (June) in 2012. [see below, Other Activities: Outreach]



## REVIEW AND COMPLIANCE PROGRAM FY2012

*. Perform regular, allowable review and compliance activities that contribute to the preservation of Montana's cultural resource properties, including: timely project reviews with qualified professional staff according to applicable federal and/or state rules, standards and guidelines; specific assistance to federal agencies in fulfilling their responsibilities under Sections 106 and 110 of the National Historic Preservation Act; the development and participation in preservation compliance agreements; and the participation as legally designated in related state preservation laws and code, including the Montana State Antiquities Act, the Montana Human Skeletal Remains and Burial Protection Act and the Montana Repatriation Act (2008-2012*

*Goals/Objectives: III.2, IV.2, V.1, V.3, V.4)*

- ✓ In FY2012, SHPO Review and Compliance staff reviewed and provided written responses to 1,786 compliance project/program letter requests under the National Historic Preservation Act (Section 106), the National Environmental Protection Act, and/or state preservation laws (Montana State Antiquities Act, Montana Environmental Protection Act). These responses represent an average of 7.1 written review and compliance consultations per *work day*, up from FY2011 (6.1). A single compliance request for SHPO comments may involve one or more individual projects and properties, i.e. from a 1 acre gravel pit with no identified sites to an entire 100 mile pipeline project with tens or hundreds of sites.
- ✓ Of the total 1,786 compliance consultations, 1026 were “file search” requests for initial SHPO cultural resource information and/or survey recommendations for project areas of potential effect. SHPO provided same- or next-day responses to the majority of these file search requests (response turn-around rate = 0.54 days, where 0 = same day; 1 = next *calendar day*). The 1026 FY2012 file searches involved record searches of 11,444 sections of land.
- ✓ For the remaining 760 Review and Compliance reviews and consultations for project undertakings (e.g., written comments on cultural resource survey reports, evaluations of historical significance, determinations of effect, treatment options, preservation agreements for mitigation of adverse effects, etc.), the overall average response turn-around rate in FY2012 was 7.1 *calendar days* per consultation. This average response rate, shorter than in FY2011 (8.3 *calendar days*), is well below the 30-day review time generally allowed for under preservation regulations.
- ✓ For 654 (out of the 1026) initial project reviews (“file searches”) made in FY2012 when SHPO survey recommendations were requested by agencies or designated applicants, SHPO recommended that no further cultural resource work was necessary in 430 (66%) or two-thirds of the cases, based upon existing information in the State Antiquities Database and staff determination that there was a low likelihood of impact to significant heritage properties within the defined project scope or area of potential effect. These projects were able to proceed without further consultation with SHPO on cultural resource impacts.

- ✓ SHPO participated in the development of and signed ten (10) new Memoranda of Agreement (MOAs) and two (2) new Programmatic Agreements (PAs) in FY2012 with lead federal and state agencies, the federal Advisory Council on Historic Preservation (ACHP), and other concurring parties for the treatment and mitigation of adverse or potentially adverse effects to significant heritage properties under Section 106 of the National Historic Preservation Act and/or the Montana State Antiquities Act. In addition one existing MOA and three existing PAs were formally amended.



The two new FY2012 Programmatic Agreements are:

- *Regarding American Recovery and Reinvestment Act Broadband Initiatives Program Project #4577 in Big Horn and Yellowstone Counties, Montana* (USDA Rural Utilities Service/The Crow tribe/Montana SHPO)
  - *Regarding Construction of the Proposed Montana Alberta Tie Line Project* (DOE Western Area Power Administration/The Blackfeet Tribe/Montana SHPO/MATL, LLP)
- ✓ Out of the total 1,786 compliance consultations in FY2012, only nine (9) federal and one state undertakings resulted in a finding of *adverse effect* to National Register eligible state heritage properties (outside of potential future adverse effects to properties addressed through programmatic agreements).
- ✓ The one FY2012 state project with *adverse effects* involved renovations to state heritage properties Hapner and Langford Halls at MSU Bozeman that do not meet the Secretary of the Interior's Standards for Rehabilitation. MSU proposed mitigation for the adverse effects include a photographic record of the original entries to be replaced, documentation of floor plans to be changed, and establishing interpretive displays in each building documenting their history and architectural significance.
- ✓ The nine federal undertakings resulting in findings of *adverse effects* in FY2012 were:
  - Removal of 1902 Yellowstone River bridge at Ft. Keogh (USDA/Agricultural Research Service) (\*MOA)
  - McGregor Meadows restoration impacts to historic irrigation system 24FH1000 (Fish and Wildlife Service) (\*MOA)
  - Rand Creek stream restoration impact to historic Rand Creek timber slab piles 24FH1111 (USDA Flathead National Forest)
  - Mount Henry Lookout new repeater station construction (USDA Kootenai National Forest)
  - MSU Kevin Dome demonstration project inadvertent disturbance of archaeological sites (Department of Energy)
  - Historic Dam 1 replacement, Medicine Lake National Wildlife Refuge (Fish and Wildlife Service)

- Removal of Buildings 2119, 2020, and 2311, Swan Lake Guard Station, Condon (USDA Flathead National Forest)
- Anschutz 1-28H-31010 well impact to Stranglewolf game drive (BIA Blackfeet)
- Black Diamond Mine plan of operations (USDA Kootenai National Forest)

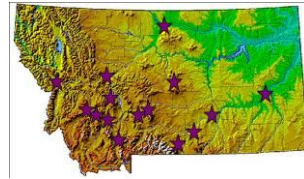
Pursuant to 36CFR800, memoranda of agreement (MOAs) with agreed-upon mitigation measures to lessen adverse impacts were developed by the agencies in consultation with SHPO for two of these federal undertakings in FY2012 (\*MOA). If project plans are not changed, agencies will be responsible for developing MOAs for the remaining seven undertakings in FY2013.

- ✓ SHPO hosted or participated in 25 formal office meetings, 18 teleconference calls and two webinars with representatives of federal, state and local agencies, tribes, applicants, organizations and/or other interested parties regarding general programs and specific state and federal project undertakings with the potential to impact heritage properties.
- ✓ SHPO made 25 on-site project and meeting visits, as requested by federal and state agencies or proponents for review of pending or ongoing compliance projects. Included was an out-of-state meeting in Rapid City, SD, among the Surface Transportation Board, tribal groups and proponents of the Tongue River Railroad in eastern Montana.
- ✓ Regularly consulted with state agencies involving state-owned heritage properties and projects on state land under the Montana State Antiquities Act, including the Montana Department of Natural Resources and Conservation (trust lands), Fish Wildlife & Parks, the Montana Heritage Commission (Virginia City NHL/Reeder's Alley), the Montana Department of Administration, and the Montana University system.
- ✓ Invited to and attended the Montana Tribal Historic Preservation Officer's (THPOs) summit meeting (March 8-9, 2012) and the U.S. Dept. of the Interior sacred sites tribal listening session (August 16, 2012) in Billings.
- ✓ Provided staff support to the Montana Burial Board under the Montana Human Skeletal Remains and Burial Site Protection Act, assisting in the notification, handling and documentation for three new cases involving discovery of human remains in FY2012. Participated in repatriation of human remains and attended Burial Board meetings in June and September 2012 at the request of the Board.
- ✓ Conducted successful onsite review of the Bureau of Land Management's heritage program in the Havre Field Office in October, 2011, pursuant to the BLM National Programmatic Agreement and Montana state preservation protocol for considering the impact of BLM undertakings on historic properties under the National Historic Preservation Act.

## LOCAL GOVERNMENT CERTIFICATION PROGRAM FY2012

*. Perform regular, allowable activities relating to the certification of local governments in the Certified Local Government (CLG) program that contribute to the preservation of Montana's cultural resource properties, including: certification as eligible under Section 101c of the National Historic Preservation Act; processing of applications for certification or amendments of certification agreements; development of state program guidance and procedures; and monitoring and evaluation of existing CLG performance under sub-grants. (2008-2012 Goals/Objectives: IV.3, V.1, V.3)*

- ✓ Allocated a total of \$82,500 in sub-grant support from the FY2012 Historic Preservation Fund (HPF) as pass-through to 15 Montana communities and/or counties currently participating in the Certified Local Government program, exceeding the minimum NPS 10% pass-through requirement. [Anaconda-Deer Lodge County CLG did not meet minimum requirements to apply for funding in FY2012]
- ✓ Facilitated successful application of Columbus-Stillwater County to become a Certified Local Government participant, approved by the National Park Service on June 6, 2012. Columbus-Stillwater County is the first new Montana CLG in over 10 years.
- ✓ Communicated regularly with all Montana CLGs during the year. Maintained a Montana CLG list-serve for communications.
- ✓ Provided SHPO orientation to newly hired Carbon County historic preservation officer, Debbie Brown (Helena, August 21, 2012)
- ✓ Performed 4-year on-site performance evaluations of four CLG programs in 2012: Butte-Silver Bow County (September 4), Livingston (September 11), Great Falls (September 12) and Lewis and Clark County (September 13 and 18). Each CLG met or exceeded performance standards.
- ✓ Hosted annual statewide CLG meeting and discussion forum in conjunction with the Montana History Conference in Helena on September 20, 2012.



- ✓ Participated in four meetings of a working group in Butte, sponsored by the Butte-Silver Bow County CLG, to make revisions to the local preservation ordinance.
- ✓ Continued to advise and meet with Madison County commissioners and staff in considering expansion of the Virginia City CLG into a city-countywide CLG.



## OTHER ACTIVITIES FY2012 (OUTREACH and MULTIPLE PROGRAMS)

***. Perform regular, allowable other activities that contribute to the preservation of Montana's cultural resource properties, including: organization and participation in historic preservation outreach and education programs; assistance to HABS/HAER documentation projects; the support of statewide and local preservation organizations; and the conduct of other activities that cross-cut other program areas (2008-2012 Goals/Objectives: All)***

- ✓ Routinely provided expertise in preservation, historic architecture, architectural history, and archaeology to the programs and projects of the Montana Historical Society (MHS).



- ✓ Pursuant to 2011 amendments to the Montana State Antiquities Act (SB3-2011), worked with the State Preservation Review Board to review reports from 11 state agencies and prepare an 18-pg summary report with recommendations to the Governor and Legislature on the status of state agency stewardship of state-owned heritage properties: *MONTANA'S SHARED HERITAGE: First Biennial Report on the Status, Condition, and Stewardship of Montana's State-owned Heritage Properties*.  
<http://mhs.mt.gov/shpo/State-owned%20Heritage%20Properties.asp>

- ✓ Assisted in the processing and approval of applications to the Montana Centennial Farm & Ranch Program, administered through the Montana Historical Society.
- ✓ Regularly networked online and on the phone with national preservation partners, including the National Conference of State Historic Preservation Officers (NCSHPO), National Trust for Historic Preservation (NTHP), National Alliance of Preservation Commissions (NAPC), the Advisory Council on Historic Preservation (ACHP), and the National Park Service (NPS).
- ✓ Co-sponsored Montana Archaeology Month (April 2012) in conjunction with the non-profit Montana Archaeological Society (MAS). Organized and mailed the Montana Archaeology Month 2012 poster: *Points from the Past (Revisited)* to over 300 addresses. (<http://www.mtarchaeologicalsociety.org/16401.html> )
- ✓ Co-sponsored (\$5,000) and helped plan and deliver the *Path Less Travelled: 2012 Montana Preservation Road Show* in Dillon, May 30-June 2, 2012. Underwritten in 2012 by the U.S. Forest Service Region 1 Heritage Stewardship Enhancement program and organized and



implemented through the Montana Preservation Alliance, this revival of a statewide preservation conference/workshop drew over 100 people from preservation non-profit organizations, universities, state and federal agencies, tribes, and the public. It is planned to become a biennial event, next proposed in Lewistown in 2014.

(<http://www.preservemontana.org/Road%20Show%20Wrapup.html>)



*Homestead Act of 1862: One Hundred and Fifty Years*  
MONTANA PRESERVATION 2012

- ✓ Produced 2012 Montana Preservation Poster: *Homestead Act of 1862: One Hundred and Fifty Years*, featuring historic artwork by Assiniboine artist William Standing. Distributed 500 copies.

<http://mhs.mt.gov/shpo/homesteadact1862.asp>

- ✓ Maintained a statewide local preservation list-serve with announcements and news related to state and regional preservation events and happenings.
- ✓ Continued initiatives to bring greater awareness and understanding of Post-WWII Modernist architecture in Montana, including promotion of special *Montana Modern* temporary exhibit in Montana Historical Society (September 2011 – May 2012); providing funding for preparation of National Register nominations for five Modernist properties (see above, National Register); and contracting with Geoff Wyatt Designs for the design and development of a *Montana Modern* travelling exhibit in FY2013.



- ✓ Provided service to boards and special committees or programs of state and other organizations, including: the State Historic Preservation Review Board, the Montana Heritage Commission, the Montana Burial Preservation Board, the Natural Resource Information System Advisory Board, the State Information Technology Services Division Geographic Information System Coordination Committee, the Montana Archaeological Society, the Montana Main Street Advisory Board, and the Montana Preservation Alliance Executive Board (ex-officio).
- ✓ Regularly prepared and/or assisted in the preparation of press releases for state preservation activities, including National Register of Historic Places meetings



and property listings, public forums and workshops, special events, and grant awards. Regularly provided content to the Montana Historical Society newsletter (Society Star) and Facebook page:

<http://www.facebook.com/MontanaHistoricalSociety>



- ✓ Collaborated with non-profit, statewide Montana Preservation Alliance (MPA) in four *Touchstone Project* community history preservation workshops held in Fort Benton (October 4-5, 2011), Dillon (November 9-10, 2011), Roundup (April 16-17, 2012), and Sims (May 2-3, 2012).

<http://www.preservemontana.org/touchstone.html>.

- ✓ Supported Montana Historical Society 2012 Heritage Keeper Awards presented to Jack Bailey (Deer Medicine Rocks NHL owner/steward) and Bruce Selyem (Mr. Montana grain elevators) at Montana History Conference, September 21, 2012 in Helena.
- ✓ FY2012 SHPO staff presentations/public outreach:
  - *How to Research and Document Your Historic Building*, Montana Preservation Alliance Touchstone Project, Fort Benton, October 4-5, 2011 (Kate Hampton)
  - *Profiles in Determination: African-American Women in Montana History*, Montana history teacher's workshop, Fort Missoula, October 8 (Kate Hampton)
  - Montana Modernism exhibit and showing of documentary film, *Visual Acoustics: The Modernism of Julius Shulman*, Montana Historical Society, October 8 (Pete Brown/Kate Hampton)
  - *Montana Archaeology, Stones, and Bones*, East Helena Middle School (6 classes), October 13-14 (Damon Murdo)
  - Mountain Plains Museums Association conference volunteer, Helena, October 19 & 21 (Kate Hampton/Josef Warhank)
  - *State-owned Heritage Properties Survey and Reporting*, State Agency-University Facilities Meeting, Department of Administration, Helena, October 25 (Mark Baumler/Pete Brown)
  - Helena PEAK program student job shadow, SHPO, October 28 (Shannon Vihlene/Damon Murdo)
  - *How to Research and Document Your Historic Building*, MPA Touchstone Project, Dillon, November 9-10 (Kate Hampton)
  - *The Montana State Antiquities Database and SHPO*, University of Montana Archaeological Survey graduate seminar, Missoula, November 16 (Damon Murdo/Shannon Vihlene)
  - *The History of the Montana Historical Society Building*, Montana Historical Society staff, Helena, December 20, 2011 (Kate Hampton)

- “Preserving Post-WWII Buildings,” MHS Society Star, Winter 2011 (Pete Brown/Kate Hampton)
- *What We Do at SHPO*, University of Montana historic preservation class seminar, Missoula, January 4, 2012 (Kate Hampton)
- *The SOI Standards for Historic Rehabilitation*, University of Montana historic preservation class seminar, Missoula, January 4 (Pete Brown)
- *The National Register of Historic Places*, East Glacier Women’s Club, East Glacier, January 10 (Kate Hampton)
- *Montana Modernism* by Prof. Rafael Chacon, MHS lecture series, Helena, January 12
- *They Are Our B-17s!*, MHS lecture series, Helena, January 27 (Kate Hampton)
- *WWII B-17 Training Bases in Montana*, KTVH Dunwell Report, Helena, February 12 (Kate Hampton, with MDT Jon Axline and MHS Tom Cook)
- *Mapping Archaeological and Historic sites in Montana*, by MSU Prof. Tim Urbaniak, MHS auditorium, February 16.
- MHS Museum tour, Four Georgians Elementary School class, February 24 (John Boughton)
- *Profiles in Determination: African-American Women in Montana History*, MHS Volunteers March noon lecture series, March 7 (Kate Hampton)
- *What We Do at SHPO*, Montana State University historic preservation class seminar, Bozeman, March 8 (Kate Hampton)
- Helena PEAK Program, individual student interview, March 8 (Damon Murdo)
- Helena PEAK Program classes, MHS Museum, March 12, 13, 15 & 21 (Damon Murdo)
- *They Are Our B-17s!*, Helena Pilots Association, Helena, March 14 (Kate Hampton)
- Newspaper interview: “Diggers TV Show Strikes Nerve”, Billings Gazette, March 15 (Stan Wilmoth)
- Radio talk show: “Montana Archaeology Month”, KBLL, April 2 (Stan Wilmoth, with UM Prof. Doug MacDonald and MHS Tom Cook)
- *Montana Historic Architectural Styles*, MSU Bozeman architecture class seminar, Bozeman, April 3 (Kate Hampton)
- “Community Preservation Saves WWII History,” MHS Society Star, Spring 2012 (Kate Hampton/John Boughton)
- *The 10 Most Important Archaeological Sites in Montana*, by UM Prof. Doug MacDonald, MHS auditorium, April 5
- Television: “Montana Archaeology Month”, KTVH Big Sky Chronicles, April 9 (Mark Baumler)
- *How to Research and Document Your Historic Building*, MPA Touchstone community preservation workshop, Roundup, April 16-17 (Kate Hampton)
- History Day competition judging, UM-HCT, Helena, April 21 (Kristen Moyle)
- *Historic Archaeology*, East Valley Middle School, E. Helena, April 24 (Damon Murdo)



- *Researching & Documenting Historic Buildings & Landscapes*, MPA Touchstone community history preservation workshop, Sims, May 2-3 (Kate Hampton)
- East Glacier Women's Club historic district survey, East Glacier, May 19 (Kate Hampton)
- Downtown Dillon historic walking tour, Montana Preservation Road Show, Dillon, June 1, 2012 (Kate Hampton)
- Preserving Historic Wooden Windows workshop, Montana Preservation Road Show, Dillon, June 2, 2012 (Pete Brown)
- Montana Historic Barns tour, Montana Preservation Road Show, Dillon, June 2, 2012 (Kate Hampton)
- *Montana Preservation By The Numbers*, Bureau of Land Management National Preservation Board meeting, Lewistown, June 5, 2012 (Mark Baumler)
- *Custer's Last Drag: Tobacco Use Among the 7<sup>th</sup> Cavalry*, Custer Battlefield Historical & Museums Association symposium, Hardin, June 21-23 (Shannon Vihlene)
- Dust-to-Dazzle preservation open house, Butte, June 23 (Pete Brown)
- Orientation to SHPO/MHS for NPS Grant Kohrs National Historic Site summer preservation interns, Helena, July 25 (Pete Brown and SHPO staff)
- Montana State Parks, Missouri Headwaters Park brown bag breakfast, Three Forks, July 27 (Kathryn Ore)
- Canyon Creek Charcoal Kilns stabilization project, Beaverhead National Forest, August 1 (Kathryn Ore)
- "Profile: Damon Murdo Protecting Ancient Treasures," MHS Society Star, Summer 2012 (Damon Murdo)
- Rosebud Battlefield Archaeological Field School, University of Montana, August 15 (Damon Murdo/Stan Wilmoth/Kathryn Ore/Kate Hampton/Shannon Vihlene)
- US Dept. of Interior Tribal sacred sites listening session, Billings, August 16 (Stan Wilmoth)
- *African-American Women in Montana*, Western Heritage Center, Billings, August 16 (Kate Hampton)
- Point-of-Rocks Transportation Historic District field visit, Montana Department of Transportation, Albion, August 22 (Kathryn Ore/John Boughton)
- Great Falls school district meeting regarding National Register nomination for Great Falls High School, Great Falls (via Helena video-conference), August 27 (John Boughton/Kate Hampton)
- *Old Barns of Montana*, Montana Living History Academy 6<sup>th</sup> Annual Workshop, Deer Lodge, September 14 (Kate Hampton)
- Montana Preservation Alliance 2012 Awards Ceremony, Helena, September 20 (Kathryn Ore, volunteer)
- *Healing Hands: Dr. L.C. Ford in the Beaverhead*, Montana History Conference, Helena, September 22 (Kate Hampton)



